Welcome to the September issue of CentreLines, which focuses on Indigenous Australian research. In Headspace, NDRI Director Professor Steve Allsop discusses the need for improved responses to alcohol and drug problems affecting Indigenous people and communities. In Issuing Forth, Professor Dennis Gray, who heads NDRI’s Indigenous Australian Research Program, outlines a new $2 million program of research aimed at enhancing the management of alcohol-related problems among Indigenous Australians.

NDRI hosted its inaugural NAIDOC Week event in July this year, with Noongar elder and Associate Professor Ted Wilkes leading the proceedings. The event, which featured traditional Noongar dancing by the Wilkes Dancers (pictured above) is described in NDRI News.

Project Notes includes the findings of the first phase of the Alcohol use during pregnancy - formative intervention research study, which aims to reduce alcohol consumption during pregnancy. Also included is an update on the 3.5 year Kalgoorlie Alcohol Action Project, a whole of community initiative that aims to reduce the high rate of alcohol-related harm in Kalgoorlie-Boulder.

I hope that you enjoy this issue of CentreLines. For further information about NDRI’s research and other activities I encourage you to visit the Institute’s website at www.ndri.curtin.edu.au.

Rachael Lobo
Editor
 Investing in Indigenous communities

On numerous occasions we have used these pages to argue for improved responses to alcohol and other drug problems affecting Indigenous people and communities. I have no claim to being unique in this appeal – many others, including Ted Wilkes and Dennis Gray from this Institute, have made the point far more eloquently than I can. The evidence indicates that there is some mixed news for Indigenous people and communities affected by alcohol and other drug use. Preventive effort can make a difference and treatment is also effective, at least in the short term. The problem is that the evidence base about interventions that are specifically relevant for Indigenous Australians has been lacking.

As Dennis Gray describes in Issuing Forth, the Australian Government Department of Health and Ageing has acknowledged the importance of advancing the capacity of Indigenous communities to respond effectively to alcohol and other drug problems. As described by Gray, one component of the Department’s action has been the funding provided to NDRI to facilitate partnerships across the country that aim to enhance treatment responses to Indigenous people affected by alcohol problems. This is an important initiative, especially when it coincides with other capacity building approaches, such as the Indigenous workforce development program supported through the Ministerial Council on Drug Strategy cost-shared funding and led by Wendy Casey (WA), Coralie Ober (Qld) and Scott Wilson (SA).

While these are welcome developments, they should be seen in the context of the overall poor health status of Indigenous Australians, and reports that suggest that alcohol and drug problems are probably getting worse for many Indigenous communities. We do need to build the capacity of the broad Indigenous workforce. We do need to help develop culturally secure interventions based on the substantial evidence base that is accumulating about effective prevention and treatment responses to alcohol and other drug problems. Obviously we need significant investment to enhance the economic and cultural quality of life for many Indigenous people and communities. However, a long term vision means we also need much more investment in developing Indigenous scholars and leaders who can advance research and practice. This has been an important part of building effective responses to drug problems in Australia over the past two decades. We need a similar investment in Indigenous communities. Without such investment there is a risk that Indigenous communities will continue to lag behind developments in the rest of Australia and we will prolong their experience of higher levels of alcohol and other drug related harm while having poorer access to quality services. cl

Enhancing the management of alcohol-related problems among Indigenous Australians

A National Drug Research Institute team – consisting of Dennis Gray, Steve Allsop, Sherry Saggers and Ted Wilkes, and Coralie Ober from the University of Queensland – has been provided with funding totalling almost $2 million to conduct research aimed at enhancing the management of alcohol-related problems among Indigenous Australians. Award of this funding is clear recognition of the combined expertise of the team in this area and will provide positive outcomes for Indigenous Australians.

Harmful alcohol use and treatment

Harmful levels of alcohol use remain a major problem within some sections of the Indigenous Australian community. There is a degree of uncertainty about the precision of estimates of consumption levels, and there is relatively little data on variations in these within the Indigenous population. Nevertheless, it is clear that harmful levels of consumption are considerably in excess of those in the non-Indigenous population. These higher levels of harmful use are clearly evident in the higher levels of alcohol-related mortality and hospitalisations for conditions known to be associated to varying degrees with excessive alcohol consumption. Attempts to address this problem were first undertaken by Indigenous community-controlled organisations – such as Benelong’s Haven – as far back as the early 1970s. Since that time, there has been a considerable expansion of intervention programs. Currently, there are over 500 intervention projects being conducted by about 300 service providers (most of which are Indigenous community-controlled). Most of the funding for these interventions comes from a range of Australian and state and territory government agencies including health, Indigenous affairs, and justice departments and Aboriginal Hostels for the accommodation component of residential treatment services.

This activity is loosely coordinated within the framework of both the National Alcohol Strategy and the National Drug Strategy: Aboriginal and Torres Strait Islander Peoples Complementary Action Plan 2003–2009. The latter document was based on extensive consultation with Indigenous people and provides a comprehensive framework for intervention. Within this framework, treatment of alcohol problems is a major focus. The evidence both nationally and internationally among non-Indigenous populations clearly demonstrates that treatment for people with alcohol problems is effective and in Australia a comprehensive set of guidelines for the treatment of alcohol problems has been developed. The evidence base for the effectiveness of alcohol treatment for Indigenous Australians is limited. Nevertheless, the Australian Government Department of Health and Ageing has funded

Issuing Forth

Issuing Forth
the development of a set of Alcohol Treatment Guidelines for Indigenous Australians. These are based on the evidence for what is effective in the broader population, the limited evidence pertaining specifically to Indigenous Australians and consultation with a range of clinicians with experience in Indigenous contexts.

Despite this activity, it remains clear that a large proportion of Indigenous people with alcohol problems do not have access to specialist treatment services and that there is considerable untapped potential to deliver treatment in primary health care settings. Furthermore, service providers do not always effectively engage Indigenous people, and the appropriateness of some treatment modalities for Indigenous people is uncertain.

The NDRI program

To address gaps in our knowledge in this area, the Department of Health and Ageing has funded the National Drug Research Institute to conduct a research program aimed at enhancing the management, in primary health care settings, of alcohol-related problems among Indigenous Australians. The specific aims of the program are to:

- review the range of interventions and their application among Indigenous people;
- identify factors that inhibit or facilitate the application of those interventions;
- identify gaps in current knowledge, especially in relation to the process of implementation of effective interventions;
- undertake a number of commissioned action research projects to address those gaps;
- develop a comprehensive set of recommendations for enhancing the management of alcohol-related problems;
- develop a plan for implementation of the recommendations.

The program is being conducted in three stages:

1. identification of research priorities and development of specific research proposals;
2. undertaking of specific intervention research projects;
3. development of a comprehensive set of recommendations for improving treatment and for their implementation.

The first stage of the program has been completed. Initially, a Program Advisory Committee was established to identify priority research areas. The Committee included members of the National Indigenous Drug and Alcohol Committee, Indigenous service providers and representatives of the Department of Health and Ageing. The priority areas identified by the Committee were:

- withdrawal management;
- pharmacotherapies;
- psychosocial interventions;
- relapse prevention and management;
- co-existing mental and physical health problems;
- shared cars/integrated care/case management.

The Committee agreed that, within the priority areas, there was a need to consider issues of access to treatment, standards of care and quality assurance, and poly-drug use. A call was made for 3–5 page expressions of interest in conducting research in these areas from collaborative teams of Indigenous service providers and experienced Indigenous and non-Indigenous researchers. This approach was taken to minimise the effort put into development of proposals, not all of which could be funded. The expressions of interest received were independently reviewed and, on the basis of those reviews, six groups were invited to prepare review papers suitable for publication and comprehensive research proposals. To assist in the development of the proposals, and in recognition of the limited resources available to Indigenous community-controlled organisations, each group was awarded an amount of $3000 to assist with proposal development. One of the six groups subsequently withdrew from the process, but five completed proposals were received and sent out for independent review.

Following review of the proposals, a two-day workshop was convened to enable each of the research teams to make a presentation on their proposal to the Advisory Committee. Travel costs for two people from each team were provided by NDRI. In a spirit of collaboration, members of each of the teams agreed that they wanted to be present at the other groups’ presentations to the Advisory Committee – a process which all later agreed had been mutually beneficial. On the basis of the reviews, the proposals and the presentations, the Advisory Committee made decisions to fund each of the proposals – for amounts of between $120,000 and $268,000.

The projects

Stage 2 of the program is currently underway. The review papers developed by each of the teams have been reviewed and are currently being revised before submission for publication. Each of the intervention projects has commenced and it is anticipated that they will be completed by March 2009.

Evaluating the management of alcohol-related problems among urban Aboriginal people in Western Australia: using an action research approach to enhance service delivery and collaboration for client care

This project aims to ensure that the views of Aboriginal service users are taken into account in planning and management of alcohol rehabilitation services, and that there are genuine efforts to work collaboratively to improve service outcomes. It is being conducted by the Perth-based Aboriginal and Drug Service (AADS) in collaboration with Derbarl Yerrigan Health Service and researchers from Curtin University of Technology. The project is utilising an action research methodology to evaluate and strengthen partnerships between AADS and community-controlled primary health care and mainstream alcohol rehabilitation service providers with a particular focus on strengthening collaboration to improve client care.

Multidisciplinary, self management rehabilitation care plans and case management to improve alcohol treatment for Aboriginal people in Alice Springs

This project is being conducted by Central Australian Aboriginal Congress (CAAC) in collaboration with researchers from James Cook University and the University of NSW. This project is being conducted in the Australian Capital Territory by Winnunga Nimmityjah Aboriginal Health Service and the National Centre for Epidemiology and Population Health. It includes development and evaluation of brief interventions, an integrated screening and assessment tool, and shared-care/integrated-care/case management. It will result in the production of a set of resources and training materials which will be widely disseminated for use by other service providers.

The integration of brief intervention into Aboriginal Community Controlled Health Services in five rural communities in NSW

This dissemination trial is being conducted by the National Drug and Alcohol Research Centre and Aboriginal community-controlled health services (ACCHS) in five rural communities in NSW. The aim of the
project is to implement evidence-based brief interventions in each of the health services, demonstrating the level of tailoring to individual services required to optimise the likelihood of successful integration and sustainability into routine care. Primary outcomes relate to demonstrating the extent to which evidence-based brief intervention for alcohol is effectively integrated into the routine delivery of health care within each of the five ACCHSs.

A community based brief intervention: increasing access to the full range of treatment services for alcohol problems for Aboriginal and Torres Strait Islander Australians

This project – conducted by Sydney South Area Health Service – is examining the feasibility, acceptability and effectiveness of brief and early intervention for alcohol problems in a community setting, for local Aboriginal residents. Informal community gatherings provide a setting for group education on alcohol and the option for individual screening and confidential brief advice. Participants can also provide feedback on barriers to accessing mainstream treatment services. Three months after this intervention, participants who have agreed to be re-contacted will be phoned to ask how their drinking has changed, and for feedback on the group session and services they have contacted.

Program synthesis

On completion of the individual research projects – in Stage 3 – representatives of each of the research teams, the Advisory Committee, and members of the NDRI program team will participate in a workshop aimed at synthesising the results of the projects and developing a set of recommendations both for enhancing treatment and for their implementation. It is anticipated that the program will make a significant contribution to the reduction of alcohol-caused harms.

Dennis Gray

References


NAIDOC Week at NDRI

The National Drug Research Institute hosted its inaugural NAIDOC Week event this year. The event, held on 7 July, combined a celebration of Indigenous Australian culture with a presentation on the work of the NDRI Indigenous Australian Research Team.

The ‘lunchtime gathering’ featured traditional Noongar dancing by the Wilkes Dancers, accompanied by Noongar elder and NDRI Associate Professor Ted Wilkes playing the didgeridoo. He also led a doak (stick) throwing demonstration.

The event concluded with a presentation describing NDRI’s research into Indigenous drug and alcohol issues over the past 15 years, and outlining ongoing projects.

Ted Wilkes said he hoped the event would become an annual fixture.

“NDRI is in a great position to be able to bring people in to celebrate our culture while being able to educate them about some of the most important issues affecting our people and how they can help,” he said.

“Drugs and alcohol affect the whole Australian community and we need a good understanding of the issues. We need research, like that which NDRI has done over the past 15 years, to make sure our efforts in dealing with alcohol and drugs are aimed in the right direction.”

Indigenous Australian Research team leader Professor Dennis Gray said NDRI actively promoted Aboriginal and Torres Strait Islander ownership of research and encouraged new and emerging researchers.

“It is important when we do research to always keep in mind that Aboriginal culture is living and breathing and all Australians should celebrate and take pride in the fact that we have the oldest culture in the world,” he said.

The Wilkes Dancers perform a traditional Noongar dance accompanied by Noongar elder and NDRI Associate Professor Ted Wilkes on the didgeridoo.
Kalgoorlie Alcohol Action Project (KAAP)

Fredrik Welander, Andrea Schineanu, Natalie Ord and Sherry Sagers

This 3.5 year long project, which is now entering its final year, has both faced obstacles and achieved a number of significant successes. In 2006, as part of the baseline survey, readiness for change interviews indicated a very low level of readiness for change, i.e. the community was not ready for the type of interventions initially planned. The results revealed a need to raise the overall awareness of existing problems associated with excessive alcohol use in a community plagued by alcohol fuelled violence, domestic violence and alcohol related hospital admissions at levels far above average state figures.

First, to raise awareness of alcohol related issues, an elaborate media strategy was implemented using local radio advertisements to promote moderate drinking. The first Christmas campaign in 2006 also used radio as a vehicle to pass on the message of moderation. The first Christmas campaign in 2006 used radio and newspaper advertisements, and this year’s Christmas campaign will use radio, newspaper and TV to pass on the message of moderation.

Second, building networks with existing agencies and NGOs was emphasised and attempts were made to increase collaboration as a way to overcome staff shortages frequently caused by a highly transient population. KAAP has been chairing the Goldfields AOD Interagency Forum since 2007 to facilitate better collaboration between agencies and to streamline services to the community, with the support of the Drug and Alcohol Office.

Third, a significant effort was put into raising the profile of KAAP by presenting the project to leading key stakeholders in the community, eg city council, heads of agencies and various community groups. The result is that KAAP is regarded as an expert advisory group by local media outlets, and is frequently contacted for comment on alcohol related issues. Since mid-2008 KAAP has had a fortnightly health column in the Kalgoorlie Miner newspaper and project staff have a regular spot on Radio West. Furthermore, with KAAP’s support and guidance, local organisations are attempting structural changes such as decreasing the number of licensed premises in town and shortening opening hours.

Since this project is dealing with community wide behavioural change or normative change, it may be difficult to find solid evidence for any measurable change within the project’s time frame. In part, this may be due to the highly transient nature of Kalgoorlie-Boulder, where 45% of the population renews every 3 years. The final post intervention survey will take place in April 2009.

Alcohol use during pregnancy study - formative intervention research

Nyanda McBride, Susan Carruthers and Delyse Hutchinson (NDARC)

Exposure to alcohol during the prenatal period remains the leading cause of preventable birth defects and developmental problems in Australia. Concerns about alcohol use during pregnancy relate to the outcome of Fetal Alcohol Syndrome (FAS), a serious condition associated with heavy alcohol use and binge drinking, and Fetal Alcohol Spectrum Disorder (FASD), which is associated with lower levels of alcohol use during pregnancy. These disorders are characterised by a range of adverse effects including neurobehavioural deficits which become more overt and have greater quality of life impact over time.1,2,3,4,5

Interest in poor outcomes associated with lower level use of alcohol during pregnancy has resulted in policy debate in Australia and internationally. The United Kingdom and New Zealand have recently modified policy to provide more stringent advice to women who are considering becoming pregnant, who are pregnant and/or who are breastfeeding.6,7

This policy advice is reflected in nine of the other eleven national policies documented by the International Center for Alcohol Policies.8

The more lenient Australian Guidelines (under review) are now in a minority, along with those of Ireland and Switzerland.

As guidelines for the consumption of alcohol during pregnancy become more supportive of non-use, there is an increasing need for interventions to assist those who may find it difficult to reduce alcohol consumption. Evidence-based interventions need to include information from the target audience in the early stages of intervention development to ensure that strategies and methods are appropriate, useful and resonate with the target audience.9

Study design

The alcohol use during pregnancy – formative intervention research study is an explorative, descriptive study using both quantitative and qualitative research methods. The study is designed to assess factors that contribute to alcohol consumption during pregnancy, and to identify potential intervention strategies to reduce alcohol consumption during pregnancy. The study targets pregnant women who attend public hospitals in Perth, Western Australia, and who are in their second or third trimester of pregnancy. Participants have identified themselves as current alcohol drinkers, 18 years of age or older, and who have English as their primary language.

Over a 14 month period between October 2006 and December 2007, 144 self-completion surveys were returned. Surveys assessed: the demographics of women who consume alcohol during pregnancy; their pregnancy history; past and current alcohol consumption; and a series of questions to assist in identifying context and issues related to alcohol use during pregnancy which will assist in identifying potential intervention targets and strategies.

Main findings to date

Initial frequency analysis of surveys show that the majority of women in this study (approximately 60%) were between the ages of 25 and 35 years when they were pregnant, with an age range of between 15-44 years. Under half of the women (41.5%) were pregnant for the first time. Approximately 91% were married or in a de-facto relationship and approximately 7.5% were single. A small number of women (16.3%) in the study group reported a low income of $30 000 or below, with a fifth of the study group having a Government Health Care Card. The majority of study women were from households with an annual income of between $45 000 - $90 000.

The proportion of women consuming alcohol to risky levels in the 12 months prior to becoming pregnant (48.6%) was higher than the proportion of women who consumed alcohol to risky levels while pregnant (9.9%).

The proportion of women consuming alcohol to within the Australian Alcohol Guidelines varied between the 12 months prior to pregnancy and pregnancy, with a similar trend towards reduction as demonstrated in the risky drinking data. This raises two issues related to potential interventions. The first indicates a need for intervention during the preconception period, as recent research suggests that preconception health and lifestyle issues can play a part in postnatal outcomes.10,11 The second issue indicates that a small group of high risk women may require intensive intervention during pregnancy to reduce levels of risky consumption and subsequent potential for adverse postnatal outcomes. Early results also indicate that some women, during second and subsequent pregnancies, are less likely to feel the need to abstain from alcohol, partially as a response to previous positive outcomes for their own, and their friends’ pregnancies and infants.

The most common settings for alcohol use by study women was in private venues, either their own home (67.7%) or at a friend’s house (15.4%). Study women were less likely to drink at public settings such as at restaurants (8.5%) or in pubs or bars (6.9%). Study women most commonly associated with partners (58.1%)
and friends (31.8%) during a drinking occasion. A small proportion of women also chose to drink alone (5.4%). Nearly three quarters (72.3%) of the women initiated a drinking session on most occasions, with friends and partners initiating a drinking occasion less often (16.2% and 10.8% respectively). The private nature of most alcohol consumption by pregnant women, and the fact that women themselves initiated alcohol consumption on most occasions, provides important information to assist in defining the form and targets of potential intervention. There is clearly a greater need to develop specific interventions that target both pregnant women themselves and their family and friends. Such interventions would go significantly beyond those provided by their antenatal health care professional.

Thirty percent (29.6%) of participants were advised by their obstetrician or other health professional not to drink while pregnant, and another 4.2% who were advised that they are pregnant, however, there is a proportion of women who continue to drink in moderation, and an additional group who continue to drink to risky levels while pregnant. This initial analysis of study data provides some insights into intervention targets, components and strategies that may be useful to guide future interventions aiming to reduce alcohol consumption during pregnancy. The next phase of the analysis will assess the relationship between dependant and independent variables as well as data specific to subgroups within the study, and will further assist in defining and directing intervention planning.

References
Cannabis potency and contamination: a review of the literature

Jennifer McLaren, Wendy Swift, Paul Dillon, Steve Allsop

Addiction, 2008, 103, (7), pp 1100-1109

Aims: Increased potency and contamination of cannabis have been linked in the public domain to adverse mental health outcomes. This paper reviews the available international evidence on patterns of cannabis potency and contamination and potential associated harms, and discusses their implications for prevention and harm reduction measures.

Methods: A systematic literature search on cannabis potency and contamination was conducted.

Results: Cannabis samples tested in the United States, the Netherlands, United Kingdom and Italy have shown increases in potency over the last 10 years. Some countries have not shown significant increases in potency, while other countries have not monitored potency over time. While there are some grounds to be concerned about potential contaminants in cannabis, there has been no systematic monitoring.

Conclusions: Increased potency has been observed in some countries, but there is enormous variation between samples, meaning that cannabis users may be exposed to greater variation in a single year than over years or decades. Claims made in the public domain about a 20- or 30-fold increase in cannabis potency and about the adverse mental health effects of cannabis contamination are not supported currently by the evidence. Systematic scientific testing of cannabis is needed to monitor current and ongoing trends in cannabis potency, and to determine whether cannabis is contaminated. Additionally, more research is needed to determine whether increased potency and contamination translates to harm for users, who need to be provided with accurate and credible information to prevent and reduce harms associated with cannabis use. cl

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**DRUG USE AND MENTAL HEALTH**

Effective responses to co-occurring drug and mental health problems

Edited by Steve Allsop, National Drug Research Institute

There is a dearth of quality research to guide the development of evidence-based responses to co-occurring drug and mental health problems. This book introduces the reader to the issues, and encourages consideration of the evidence about the nature and prevalence of co-occurring disorders and the challenges they create for individuals, the community and service providers. The diverse range of expertise of contributors provides the opportunity to consider the challenges of navigating the various systems of care from the perspective of consumers, parents and clinicians. Researchers and clinicians examine the available evidence about the links between the various disorders and discuss the implications for treatment through a series of case studies. The editor and contributors argue that, while our knowledge and expertise is improving, there is need to better resource and integrate treatment services to foster the adoption of evidence-based and effective responses.

Paperback, 300 pages, $A70.00, ISBN 978-0-9804586-1-9

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